

[Jan? 1945?]

GENERAL DONOVAN'S PROPOSAL.

1. The central intelligence service will have a Director who, subject to direction and supervision by the President, will be responsible for the collection and synthesis of intelligence required for the formulation of national policy both in time of war and in time of peace. The Director is authorized, with the approval of the President, to draw upon the abilities and resources of other officials and agencies as is necessary for meeting intelligence requirements on the national, i.e., supra-departmental, policy level.

2. The Director will be assisted in the formulation of objectives and policies by an advisory board representing the heads of the executive departments of the Government with intelligence interests. This advisory board will make recommendations to the Director of the central agency concerning basic plans and policies, and will advise him on intelligence problems affecting the national interest. It is visualized that the principals of the advisory board will meet only periodically, but that deputies representing the principals will constitute a permanent, regularly available consultative group. Thus the executive departments will be assured that the intelligence requirements essential to their own individual opera-

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tional responsibilities will be reflected in the planning and operations of the central agency. At the same time the Director of the central agency will be fully responsible for coordinating operations of all intelligence agencies in such a way that national intelligence requirements are appropriately emphasized and not lost sight of in meeting the needs of individual departments.

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JIC PROPOSAL

1. Complete responsibility for planning, coordinating, and formulating policy for intelligence activities of all government departments and bureaus in such a way as to protect the national security is vested in a national authority composed of the Secretaries of State, War, Navy, and a representative of the Joint Chiefs of Staff. It is visualized that the principals of the intelligence authority will meet only periodically, but that deputies representing the principals will constitute a permanent, regularly available consultative group. These deputies should represent the heads of the designated executive departments rather than the heads of various intelligence services, who themselves will constitute the board which advises the Director of the central intelligence agency.

The policies and plans of this directing authority will be carried out by the Director of a central intelligence agency who will be completely responsible to the national authority. The Director of the central agency will be able to recommend policies, plans, and methods of coordinating intelligence activities, but will have no vote in the actual determination of policies, plans, ^{and} ^{of} ~~methods,--and~~ coordination. Once these policies, plans, and methods of coordination have been determined, the Director will have a large degree of freedom

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(JIC PROPOSAL, Continued)

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in discharging his administrative responsibilities.

2. The Director of the central agency will be assisted in carrying out these administrative responsibilities by a board representing those intelligence services which the national intelligence authority considers to have functions relating to the national security. It is visualized that the principals of the advisory board will meet only periodically, but that deputies representing the principals will constitute a permanent, regularly available consultative group. This advisory board will give executive departments other than State, War, and Navy a voice in the work of the central agency, and will be primarily an instrument for effecting a working relationship among the various intelligence agencies and between them and the central agency.

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As Now Performed

No national authority now exists to coordinate either the planning or the operation of the several intelligence agencies of the government. Such coordination as has actually been achieved has chiefly derived from the Joint Intelligence Committee of the Joint Chiefs of Staff. The members of this committee consist of one representative each of the chief intelligence services of the War, Army Air Forces, Navy and State Department, OSS and PEA. These six individuals are primarily responsible to higher authority within their respective departments and their first obligation is to serve the operations of their respective department. Only in the event that JIC recommendations are adopted by the Joint Chiefs of Staff can authority be invoked to accomplish coordination of joint Army-Navy, and OSS intelligence activities. As members of the Joint Intelligence Committee jointly they have no authority, and such minor coordination of intelligence activities as they have achieved has been largely voluntary and subject always to the overriding authority and direction of their respective departments and agencies.

In no sense is the JIC as constituted at present a national intelligence authority, nor does it have under its control any board or agency which transcends the intelligence services represented by the members of the JIC in their individual capacities as intelligence service heads.

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Proposals for the creation of a central intelligence service by General Donovan and JIC, and an outline of the existing intelligence service. 5 pp.			HS/HC-31 Item 11

ABSTRACT

These proposals contain the main points for the creation of a central intelligence service as viewed by General Donovan and JIC. A comparison of the two plans is made by an unknown author.